

Message Text

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ACTION DLOS-07

INFO OCT-01 ARA-16 EA-11 IO-14 ISO-00 CIAE-00 DODE-00

PM-07 H-03 INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01

PRS-01 SP-03 SS-20 USIA-15 FEA-02 CEQ-02 COA-02

COME-00 EB-11 EPA-04 NSF-04 SCI-06 ACDA-19 AEC-11

AGR-20 DOTE-00 FMC-04 INT-08 JUSE-00 OMB-01 DRC-01

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R 190320Z SEP 74

FM AMEMBASSY JAKARTA

TO SECSTATE WASHDC 4488

INFO AMEMBASSY CARACAS

AMEMBASSY MANILA

AMEMBASSY KUALA LUMPUR

AMEMBASSY SINGAPORE

USMISSION USUN NY

S E C R E T JAKARTA 11608

EO 11652: GDS

TAGS: PLOS ID

SUBJ: MARSHAL SOEDARMONO ON LOS MATTERS

REF: A. STATE 187348(NOTAL) B. JAKARTA 11012(NOTAL)

C. CARACAS 7954(NOTAL) D. JAKARTA 10305

1. DURING MEETING WITH AIR MARSHAL (AND LOS NEGOTIATOR) SOEDARMONO SEPTEMBER 18, AND IN ACCORDNACE PROVIOUS STRATEGY (REF D), I INFORMED HIM OF READINESS OF US LOS TEAM TO VISIT INDONESIA IN NOVEMBER (REFS A AND C) AND ASKED HIS IMPRESSIONS OF CURRENT STATUS OF US-INDONESIAN

CONSULTATIONS AND CARACAS CONFERENCE. IN HIS USUAL FORTHRIGHT WAY SOEDARMONO MADE FOLLOWING COMMENTS:

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2. LOS TEAM. SOEDARMONO SAID SHORTLY BEFORE LEAVING CARACAS HE HAD AGREED WITH PROFESSOR MOORE IT ADVISABLE HAVE MEETING OF TWO LOS TEAMS PRIOR MARCH 1975 GENEVA CONFERENCE. LIKE FONMIN MALIK (REF B) SOEDARMONO WELCOMED NOVEMBER DATE, AND STATED HE WOULD START PLANNING NOW. IN AN ASIDE HE EXPRESSED CONCERN OVER LITTLE TIME LEFT BETWEEN NOW AND MARCH IN VIEW OF AMOUNT OF PLANNING AND BILATERAL CONSULTATIONS YET TO BE ACCOMPLISHED WITH SEVERAL COUNTRIES. ACTION REQUESTED: SUGGEST WE NOW PROPOSE FIXED DATES IN NOVEMBER TO GOI.

3. TOPICS FOR NOVEMBER US-INDONESIAN BILATERAL: SOEDARMONO OUTLINED MAJOR TOPICS WHICH HE FELT US AND INDONESIA LOS TEAMS SHOULD DISCUSS IN NOVEMBER, ASKING THESE BE PASSED ON TO OUR TEAM. THREE AREAS WERE A) OVERFLIGHT OF SEA LANES B) STRAITS, AND C) "MACHINERY" FOR PURSUING AGREEMENT SCHIEVED IN BILATERAL FORUM INTO WIDER CHARTER TO BE ADOPTED AT CONFERENCE. SOEDARMONO INDICATED FULL AWARENESS THAT US NEEDS A "PACKAGE" WITH ACCEPTANCE OF ARCHIPELAGO CONCEPT CONTINGENT UPON OUR OBTAINING SATISFACTION IN TRANSIT AREA, INCLUDING OVERFLIGHT AND STRAITS. AT SAME TIME HE STRESSED IMPORTANCE TO INDONESIA OF WIDENING ANY BILATERAL AGREEMENT INTO MORE GENERAL ACCEPTABLE CONVENTION. SOEDARMONO EXPLAINED THAT TOPIC OF "MACHINERY" WOULD DEAL WITH SUCH QUESTIONS AS , ASSUMING FULL BILATERAL AGREEMENT HAD BEEN REACHED, PHASING AND MANNER OF TWO SIDES ENUNCIATING CONCESSIONS. SOEDARMONO STATED QUESTION OF WIDTH OF SEALANES CAN BE NEGOTIATED SEPARATELY.

4. DEEP SEABED RESOURCES: IN REPLY TO MY QUESTION AS TO EXISTENCE OF ANY OTHER AREAS OF BILATERAL DISAGREEMENT, SOEDARMONO NOTED THAT US AND INDONESIA HOLD DIFFERING VIEWS OF EXPLOITATION OF DEEP SEABED WITH INDONESIA BEING MEMBER OF GROUP 77. HE ADDED, HOWEVER, THAT INDONESIA IS BEING TAPPED TO BE ONE OF NEGOTIATORS BETWEEN US AND GROUP OF 77 SO GOI POSITION WOULD BE SOMEWHAT ALTERED (IMPLIED TO A MORE NEUTRAL ONE). IN THIS CONNECTION SOEDARMONO STATED THAT INDONESIA HAS LEFT NO ONE AT CARACAS, AND THAT DELEGATE IN NEW YORK IS FOLLOWING SECRET

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UP CARACAS DETAILS EXCEPT THOSE CONCERNING MAJOR QUESTIONS WHICH ARE REFERRED TO JAKARTA.

5. BILATERAL ARRANGEMENTS: I TRIED TO PIN DOWN GOI VIEW ON BILATERAL ARRANGEMENTS. SOEDARMONO STATED THAT HE BELIEVES CONFERENCE MUST ARRIVE UPON FIRM PRINCIPLES COVERING ALL POINTS AT ISSUE. HOWEVER, ONCE THESE PRINCIPLES (EG, FISHING RIGHTS, TRANSIT, ETC) ARE ESTABLISHED INDONESIA

WOULD WELCOME OPPORTUNITY TO WORK OUT BILATERAL ARRANGEMENTS WHICH WOULD CONFORM WITH PRINCIPLES BUT WHICH WOULD NOT NECESSARILY BE OF WORLDWIDE INTEREST. HE CITED AS EXAMPLES QUESTIONS OF FISHING OFF SINGAPORE AND TRANSIT BETWEEN EAST AND WEST MALAYSIA. (FROM SOEDARMONO'S COMMENTS IT APPEARS THAT HE ENVISAGES BILATERAL AGREEMENTS LINKED TO INTERNATIONALLY AGREED PRINCIPLES AS HAVING BINDING FORCE BEYOND THAT OF ORDINARY BILATERALS).

6. ARCHIPELAGIC STATES: SOEDARMONO SAID GOI CONSIDERES INDONESIA, PHILIPPINES, FIJI AND MAUTARIUS AS ARCHIPELAGIC STATES (NO MENTION OF BAHAMAS). INDONESIA WOULD CONSULT WITH OTHER ARCHIPELAGIC STATES CONCERNING MATTERS OF MUTUAL INTEREST BUT WOULD BE PREPARED TO ACT ON ITS OWN IF AGREEMENT COULD NOT BE REACHED.

7. PHILIPPINES POSITION: I ASKED SOEDARMONO WHETHER HE SENSED A GREATER FLEXIBILITY IN PHILIPPINE POSITION AT END OF CARACAS SESSION. SOEDARMONO REPLIED THAT HE DID NOT SEE ANY APPRECIABLE MOVEMENT, NOTING THAT GOP IS IN POSITION OF BEING ABLE TO FALL BACK ON "HISTORIC WATERS" TO UNITE COUNTRY IF ARCHIPELAGIC CONCEPT FAILS. HE AGREED AMBASSADOR SULLIVAN HAD "MUCH WORK TO DO."

8. CARACAS CONFERENCE. WHILE SOEDARMONO DID NOT DEVOTE MUCH TIME TO DISCUSSING CONFERENCE AS A WHOLE, HIS ATTITUDE AND SERIOUSNESS WITH WHICH HE VIEWED PREPARATIONS FOR GENEVA MEETING REFLECTED A GENERAL OPTIMISM THAT PROGRESS BEING MADE.

9. MIN TER MOCHTAR: I NOTED THAT- IN CONTEXT OF KEEPING ALL INFORMED- I WOULD BE MEETING WITH
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MOCHTAR IN NEAR FUTURE AND WOULD RAISE WITH HIM LOS TEAM VISIT. SOEDARMONO APPEARED PERFECTLY CONTENT WITH THIS COURSE, NOTING HE HAD MET WITH MOCHTAR PREVIOUS WEEK.
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